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> ONNECTING SCIENCE REGULATION

July 13, 2020 Directorate-General for Health and Food Safety (EC) Unit B4 - 101 rue Froissart B-1049 Brussels/Belgium SANTE-REVISION-ANNEX-1@ec.europa.eu sante-consult-b@ec.europa.eu

Reference: Annex 1 Revision: Manufacture of Sterile Medicinal Products

Dear European Commission:

PDA appreciates the opportunity to provide comments to the February 2020 revision of Annex 1 and continues to support its development. This revision is an extremely important update representing the most recent and relevant guidance for the manufacturing of sterile pharmaceuticals, being applied well beyond the EU by both the industry and Non-EU inspectorates. The inclusion in the Annex 1 Working Group (WG) of experts from the European Commission, the World Health Organisation (WHO) and the Pharmaceutical Inspection Co-operation Scheme (PIC/S) is a welcomed directional move towards a global harmonization of requirements.

This Annex and the guidance it presents will have a great impact on the global industry and product supply for years to come. The EMA set a key objective in its 2015 Annex 1 revision concept paper, to embrace the use of new technologies to prevent detrimental impact on product and to encourage the introduction of new technologies that are not currently covered. The recent pandemic and related drug shortages has further reinforced the importance of the developing and implementing sustainable, effective, modern manufacturing methods to produce sterile product of uncompromised quality. To meet this objective, the Annex must have the clarity and strong scientific foundation to promote innovation, encourage process improvement, and ensure beneficial change. But it must also have the clarity of intent to avoid the nonbeneficial modification of manufacturing operations, the addition of unneeded complexity, and the possibility of unnecessary manufacturing/supply disruption. We believe the changes will help EMA achieve its stated objective.

PDA is a non-profit international professional association of more than 10,000 individual member scientists having an interest in the fields of pharmaceutical, biological, and device manufacturing and quality. PDA recommendations were prepared by a committee of experts in sterile pharmaceutical manufacturing, taking into consideration comments received from other subject matter experts, its international membership, and the industry at large. Many of our recommendations have been influenced and reinforced by input received during the workshops, conferences and meetings PDA held throughout the 2017-2020 Annex revision review process.

PDA has attached a table with general and specific comments, recommendations, and justification to further clarify the points made herein. The comments were peer reviewed and approved for use by the PDA Science Advisory Board and PDA Board of Directors consisting of pharmaceutical manufacturing experts. They are based on the goal of assisting in the development of a guidance document that:

- clearly communicates the expectations, minimizing misinterpretation
- is based on scientific knowledge
- encourages innovation and the use of new technologies
- provides for the use of risk assessments in evaluating the applicability of specific requirements
- promotes the prevention of failures, rather than primarily relying on testing and detection



The revision represents significant progress towards this goal. We see much improvement and acceptance of earlier comments. However, because of the complexity of the subject matter, the varying experience of companies, and the interpretation of ancillary inspectorates relying on the Annex, additional clarification is needed. In the absence of modification, there are concerns that some sections of the Annex will create confusion and uncertainty for both the industry and inspectors leading to a focus of resources away from areas where advancements have the greatest impact on both improving the manufacturing process and ensuring long term product supply.

As part of the commenting process, we identified and wish to point out some important concerns that should be further addressed, including (more details are in the comments form):

- 1. The use of prescriptive requirements and examples (perceived as prescriptive requirements), that may restrict or limit current and future innovative approaches.
- 2. Mixed messaging on the allowance of alternative approaches based on risk, by alternating a language supporting a risk based approach with very prescriptive requirements.
- 3. A focus on reactive process monitoring and product testing as a primary means of process control, that results in less emphasis on process design, training and failure prevention.
- 4. The need for recognition of the impact and feasibility of certain Annex requirements and changes to existing manufacturing processes, facility, and operations, as compared the product quality benefit of those requirements and changes.
- 5. The need to clarify the intent of and harmonize language in Annex sections, to prevent misunderstandings due to the wide geographical scope of this guidance document
- 6. The lack of clear distinction between and the perceived grouping of technologies that requires different contamination control strategies, including RABS and isolators, terminal sterilization and aseptic processing, and ATMPs and conventional therapy manufacturing.

Many of the topics presented in the Annex are complex and reflect the need for further discussion and the evaluation of scientific evidence to reach an optimal state of control. Foremost among these is the practical means to achieve contamination free conditions for larger indirect product contact surfaces in isolators, QRM approaches for sterile filtration control and PUPSIT, and best uses and limitations of Aseptic Process Simulations. We encourage a continued dialog with this body, the industry, and other health authorities to further clarify and refine these and other topics in this important Annex.

PDA continues to be committed to assisting in the development of this importance guidance. Upon completion of the revision we remain commitment to assist the EMA (PIC/S and WHO) with any educational, training, or communication efforts required to ensure the correct interpretation and implementation of the principles, recommendations, and requirements presented in the Annex. If there are any questions or any further assistance we can provide, please do not hesitate to contact me.

Kind regards,

Sichard M. Johnson

Richard Johnson President & CEO, PDA CC: SANTE-Revision, EC, Jahanvi (Janie) Miller, PDA

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879.886	Baggard meaned of the properties of the maniformy of a Global C reviewment for all productorials activity suggest minimizing provide a suggestimative size discover head a suggestimative size discover and signalification and states are head a supportenties of discover head a spectration of the sum with the approximation of products.	Supported for a product of the start of least $P_{\rm eff}$ and $P_{\rm eff}$ ane	No manufast and engine to the exploring of the club in an or of 24 mer below the split of the club in a provid split of the club in a spl

862.807	Accounterally written, the practicity, search is the storium many for addressment is being the groundhaf or evaluation conditions for a surgionesses with many not alreacy-for account or hereafficial in whose sound conditions.	When the patient is marked regard as a smaller that of associated as the involvement stream of the regard of the grandwish table. We consider use the shed are some stream of the stream	The single channel and the first instantiant of problem (BBB) where the first instantiant of the single
196.190	Accorently volves, the reample sensitive is the avoiden- may be maintenpennel as being the procebule or relation method, then limiting the are of method, then limiting the new of methods in the sensitive methods of the sensitive methods of the sensitive methods of the sensitive sensitive sensitive sensitive methods of the sensitive sensitive sensitive sensitive methods of the sensitive sensitive sensitive sensitive sensitive sensitive methods of the sensitive se	That have individually a set of the set of t	
1941.1947	decoursely writes, the action may be minimerprend as being explicitly to all available finals, while the sequences is referent for prents had goals only.	The position of the temperature probability is summiling aution recording chand-like three temperatures and any goal or given we will without which we have absolve and approximation weak and, where opplicable, also detailed against a second independent wappeneare poler located as the area position.	Chang' has been equal to be per of we change due to process question generation of a data and a grant of the data and a solar for a data and a solar for a data and a solar for the addition and a solar for the data and a s
1146 1201	Inconversely volters, the section map be minimerprened as being applicable as all availancian feasis, while the acquirement is relevant for prena hard goals only.	In general target produced, Radiouro men dentific altered for de extra el del inde en sono de expedio engeneral menos de la consensa en el de esta del del de esta el del produce egaler, constituitivo y angle a detereso polo valado de la del quello considerativo dentifica pre- nomen esta el del del del del del del del del del	Ar pank and pank has been under a the damped of a surface and a surface of an experiment for a basis of the surface of an experiment of a surface of the sur

196.196	Abhugh troughted as space process, a second prior of metrics. A fill does not a space of the requirements for dip level antification and deprogrammion.	Sty has a finite and the programme of any given strateging product and the star descent set of the strate of the strateging of the strateg	The proper longer and a fit of the same of the most is appendix to and the and the property and the same of a same
226.1356	Accounty setting, notion (AC) can be independent angeleigt the ob-for- tionic setting of the set for- ing the set of the set independent setting of the set of the for- physical setting of the setting of the linear integration tensor.	To phose minimized hyperposed as much called the configured in some that all the protocols and the configured processions of the configured procession of the co	<u>"Tana mpol o na mpol konstru y na mpanja akao na pokonana ili konstru na mpol konstru na mpol na mpol konstru 1</u>
1186.1130	Accurrently writers, the sectors derives a schemology the thir deprogrammers in addition, as controlly subverse, the scheme dars are schemes that if deprogrammers conditions are not, it is not successly to prote- mentions.	We a characterized particle in a characterized programme a particle cardinal programme and programme	The present is the segret advector for the program party under the program of the advector of the program of th

127.134	A controlly setting, the exists infallie further that the net all the citized process preserves infall are applied in over all herearts ally publications.	By bia many an exhibit neglicita ta suffix neglicitary and many participation provide metal suffix and the suffix of the suffix and the suffix of the suffi	Na mangka na tinang ata wata dina tinan di na mang ata sayang pana dag santang agang tao dag ata dan dari da da
136.1367	The archites as concernly where would have the universalist conceptence of muchaling the sec of absorbidst irradiation on a method or part of a method.	Bacillateins by addinin is not analog for the well-anison of these orderies and oddin and genders. Uncertaint is not as an anotypidel moduli of well-addines.	Near or Window a see copile seried as not all the sense X and all or goes for to sense deviate indefinite helding on paramety is a divise addeter existing approximate in addete any second a south conductor addet is all beau.
1171115	Accessed y solarsy, the accion- ncy for advisorypered as requiring BC maninology in parametrically interned BO sprins	Unter parameten effect des tres organisment, anda mellication capital de dadal for auximited activitation de la solucidad filo, single de paraportes antitos etto auxilia dadabate d'Anapagnese de la sala de defend haratens das hares hare deres es lo seus core abring velabates.	Na nganan ten da di kai ang palaka ka di kana dan pata dapang akan kan bala kan kai ka kai kai kai kai kai kai Mang ngana kan kan di kai kai kai kai kai kan pata kai kai kai kai kai kai kai kai kai ka
Lett Lets	Accurately uniters, the arctim requires clatification for evaluation fibration.	Robuskus samples should be show toom do belly produce and immufactly given to the fund enviro features on eq. (), we can see a substantial funding on eq. () as and () is should be should produce for the first state of the state of the fore films. Spinon, for sching samples should be designed to a set on an existence constantiation.	Noting the boundary does not see a calcular solution for farming the control for a set of the set o

1406 1411	Accurrently writers, the accius- may prevent explorements class control for any with existing explorators design.	The share type projections and for a regift, Billing the sente travers particulo ording and modif and the share projection of the share a strong particle in the share and the share of the distance of the particular distance. A non-share and particle is the subject of the distance of the distance particle final distance of the share and the distance of the distance particle final distance of the distance of the distance of the distance of the distance of the share of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the distance of the dis	Stat & Valuet factor splar with that is very first basis and set of the basis of that A sublisses is using Without processing one. The logge based is another with sublish Address processing systems used is set to the distribution appear to constant a summ.
1436.1438	Accounty writes, the sectors requires the the capability of the remains quents in the validation to a level that may not be analogical.	Record products and according according to the polyters have all by providing appropring singly, consist and according providing single applies all darknesses. A second single polyter and according to the second single single approximation constant single single and second and without a second single to prove the shear statistic constant single single and second and without a second single to prove the shear statistic second single si	Yer takin mula be gang yang yang bagi tan dari berdak yang dara yang bergan bergan bergan sering a sering yang Sering Sering yang bergan yang bergan yang sering yang bergan yang Bergan yang bergan yan Bergan yang bergan bergan yang
ing ing	Accounterally written, the arctim may be maintenpered as requiring process tabilation walk-table combared for any change, organisation of the nancount of the table survances.	The multi-order is then constrained are studied effective displaying our displaying and the studies of the strained studies of the strained studies are studied by the studies of the strained studies where the studies of the strained of the constraint of the strained studies are strained of the strained studies.	पे के कि
1741.1744	Accurrently uniters, the accion refers to instance angular connectors, when instance world's connectors would be never accurate.	Is crucial to more the collips of Dipoles comes where the last genes and its regimes and the regimes $ _{t=0}^{t}$ and the dipole of the dipole collips	Nage's spland with which the sample, have be well as the same leads to any order for strategies of a sample same same to be same of deally and same share and the same share the paper of same of deally order same share and the same share to be same of the same same share and the same same same same same same same sam

156.156	The arction as witten may be minimproved as reprint proving of rank KK unit spore reaction and prior to use.	Sarawar et aggins al diguide grave indeng anticaters a const de se decen- nator et de const. Na esta diff. Send data and esta de la decen- nator et de const. Na esta diff. Send data and esta della policità policità e pol regime publicates and a comparadore et achieva.	Response des provinces la 20 en estate de la construcción de méndad des antes la construcción de la constru
LOCIOL -	Accuracyly relative the archine may be addresspond as applied Bilderic from two or sum, edited areas for reviewed the back of ease.	Mengen renk-fan er trinnen de statisting daal fer militer of eks erwining hen Annenen is te feldel gesker hend ontde sins	When has more plants in our latent weeks more of maintains in the selection as some of the table in human spaces, and the selection and the selection of the se
146.340	Accuracy totions, the actum may be minimumpered as a consistently requiring three methods mentioned in the examples.	Were regression as probands for fragment, where an advanced of module and the VMR for each set in structure of sets of sets of sets of sets of sets of the VMR sets of the VMR sets of the VMR sets of the VMR sets of the parts, robustness of sampling, gives a provide index sampling as a sets of the conduct of sampling sets of the VMR sets of the VMR sets of the the conduct of sampling sets of the VMR sets of the VMR sets of the VMR sets of the VMR sets of the VMR sets of the VMR sets of the VMR sets of the parts of the VMR sets of the sets of the VMR sets of the partners.	The results from providing the second of the second difference of the second secon
HELLIN.	Accurrently volters, the avclus may be automorphical as requiring the almostim manimum of Gaule R areas.	Semantic control is a semantic prior to the same of gas in angles per semigration publics of the same of the same of the same of gas in angles per semigration publics of the same of the same of the same of the same of the same per same of the same of the same of the same of the same of the same of the same per same of the same of the same of the same of the same of the same per same of the same of the same of the same of the same of the same per same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the same of the	Personal and the first state of the first state and the state of the first state of the state

216.200	Accounterally writtens, this section could be an accounterprint of a regarding comparation, quality the average factors, you'dle next on the ender factors, you'dle next on the ender and author mentioning by the next.	Ranging semiconaria and a paper on our la doubt of all in patients of any paper in both the large doubt a convert operator is a semiconaria of a doubt hard the convert petition of a doubt and the convert operator is a doubt bound of a doubt	A refer on production of the original sector and the sector and th
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2008-2008	Accounted years of a solution by a solution (b), and (b) sequence and (b) sequence (b) sequence (b) second (b) sequence (b) second (b) second (b) second second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (b) second (The materian of a first of any access prior than due to the materian strengthmen. The second strengthmen is a strengthmen is a strengthmen is a strengthmen is the second strengthmen is a strengthmen is the second strengthmen is the second strengthmen is the secon	Stagent and the stage of the basis of the stage of the
20m 20m	Accurrently written, else fingerescy of intervention indication is spectra to interpretation and minimergeneration.	I blace and construct assumption processing of the soundar parts of particles of a soundary structure of the soundary str	

2427.2438	The first adhereduce here been changed to changed which the inter- tion water and radius day shit of addimension and radius day shit of addimension.	In Reason particular basis (and to sensitive and the sensitive	
24212628	Accurrently votines, the sectors may be achieved and a copying performance of analogies AR search as assumed and sequences, which would be covery sensitive and fundaments for ADMP manufacturing.	There examples that the parts and pa	The data for the second
2568	Accounty waters, the determining with the and me and a history prime of the series of explosity of the series program or development of the series of explosity through process development of the series of large prime development on the prime of the series of the series of implicit in dames 14, and 124 (C shough KER (Q.1)).	hefter Benes Standard (MF). A standard of the ones angle framebane and Bing- parent is addre at densitie weld), for equility of the parents asset packet welds:	Theorem is been appendent to the other than and payed at our answer and a set of the other payed refered appendent is non-

NOW.	The term "sampling" is used throughout doesn't, however there conversion in a definition for the term.	Company, "The montherm of a critical of hubber of the many patient in a given in a given and of the of Hubber of Hubber and American and an and an analysis and monthermal pathets." The patheess are non at the most time hat may be must the same applyces.	'n slûn le ongegeheel en beleel is vergeplandoor 'n en NY Kais OP is bûn hen in 1 jang, wie on in dit war is were en een de wie hen t
2148	Placing de détaion in de génerg vilme de maint se hare serbit access la défaitúe aut relevan.	Pleasant discussion - A see that of a second probability of the original parameters of the original pa	
lan	The delivition regulars classification characteris in sur- classification and RIX applications.	Their queue, A queue is which for any particul sea regard to far anomality interpretent array of the second	We appropriate the second

lana	An conversity written, the definition on the relation of the additional (darkinetism, Communication is defined an axis relation), elemented, or particular communication. A distinction detail for mask for axis relationly of communication axis relationly of communication	Consumers . The solution framework of comparison of a monological streng (party) and party and the solution of	The human material in the first in the paper of a later is not in the set in the set
2428	Autometerik yestenen, dae desination nege viel ministenegenet du negating dus negating second design des estates de la secondation de desination de la deficie de desination de la deficie de des de des des des des des des des de des des des des des des des de des	Reconstants - The read period end on balance of a prosterious behavior and the second end of the second end of the second end of the second end of the second end of the second end of the second constants are also a balance end of the second end o	The first second all approximations are appreciately than a second
2014	Both and anytic are used innochargedity deceptors the discussors and decettars that terms anytic to be insed in the gimmery	hanish fundir / Angin Chanarlan dorkeBite e grann antibiot aigh ar angin annexe e a she neine	No may glogo datan ito na kawa ito ya ana ana kaka kaka kang si ta ngana ang ang ang ang ang ang ang ang

Ser	Accurrently uninex may be on- prescription, we would suggest enserving the example of (+ 20 present) axis may be minimaling.	Solations employ hand. It models and singular domains of most the site is both a spatial to only the same photometry of the both site of the solation of the	The steeper of "
244	The delivities requires addrived working to orderer in provided anget by industry.	Takine - A manufa di anticatanza remonstra mang Gala A 2007, malana oli tak mang pengenanakan di ang pengahan pengangkan di anticatan si takan di antica mang pengangkan di anticatan di antip pengan sang pengangkan di anticata setta mang di anticatana di antip pengan sang pengan di anticatan di anticata di anticatang di anticatana di antip pengan sang bahar mana adara di BBA. Manu dan	The end allows a signed as the defendence in providing of states with using a despite state advanded in spraying of the data
3636	Correct delibition explore mathétication est soul est del product time processor des are politics times processor des are politics propose or matipalare meller product.	Name a coper la Ming. Se support Ming praces Mante de graves manufacto de Ming de La Ming. Se support de la Ming de La Mi	Name on the Manufacture III and Self and many self-shares and sensing if a cost of the Manufacture III and the Manufacture IIII and the